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Clinical Trial Registration

Promises, Pitfalls, and Perils

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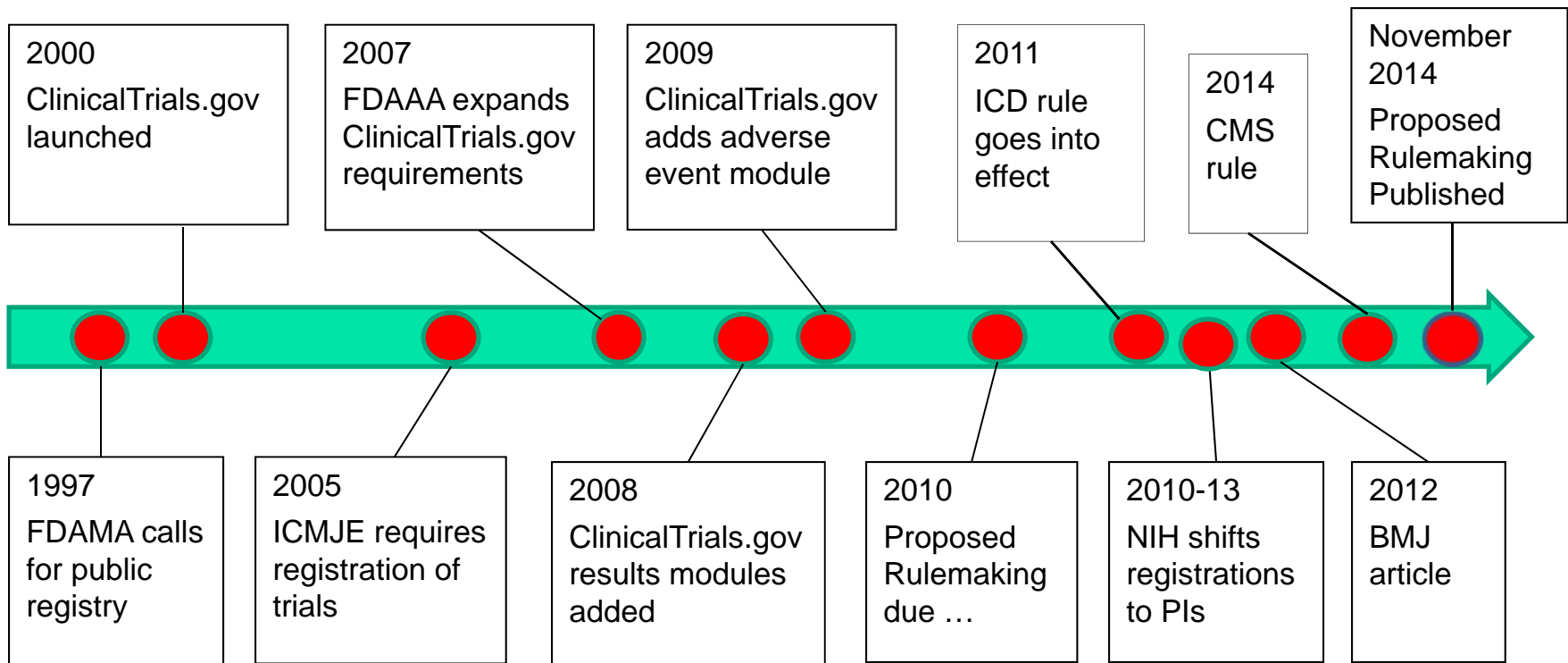
Memory Lane



www.FriedmanArchives.com

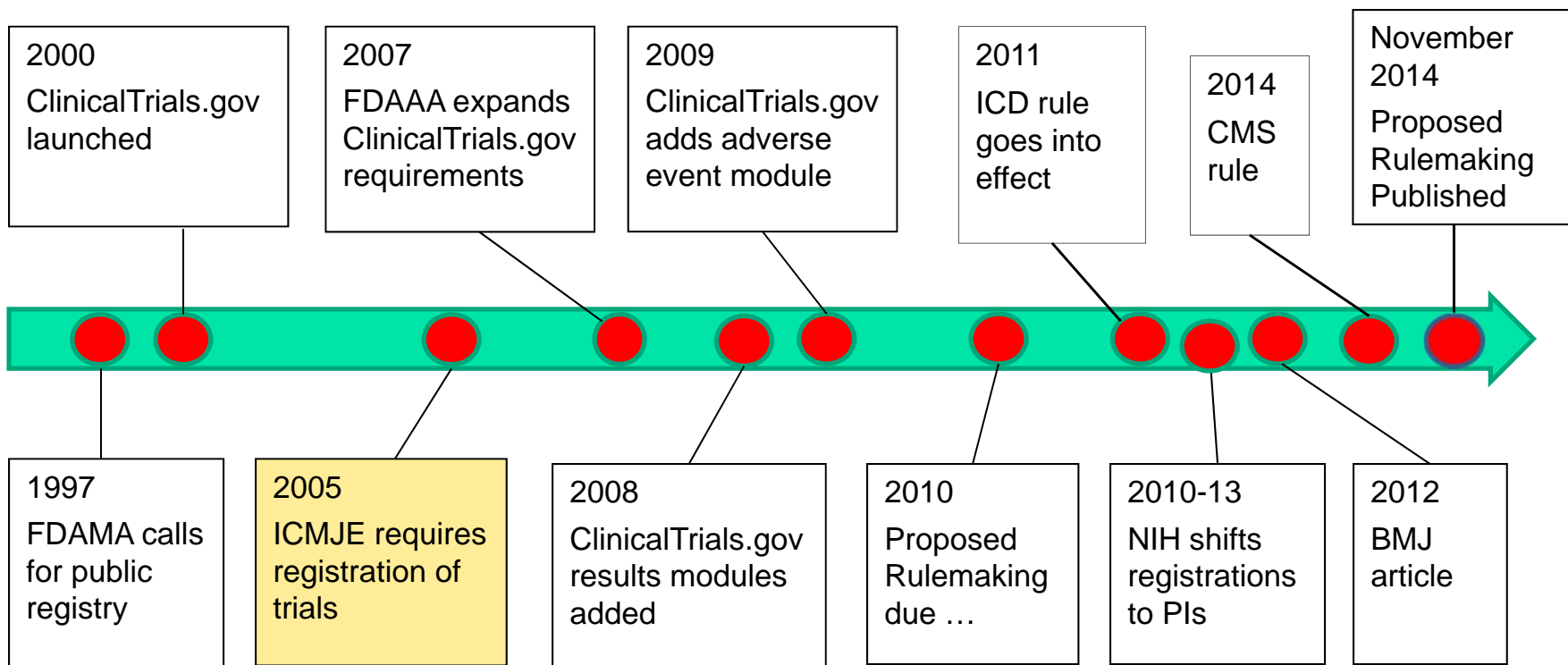


Evolution of Clinical Trial Registration Requirements



Adapted and expanded from : <http://clinicaltrials.gov/ct2/about-site/history>

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2005

International Committee Medical Journal Editors (ICMJE)

Require

- ◆ For prospective, interventional, comparative studies that evaluate health outcome
- ◆ Register before first enrollment

Purpose

- ◆ Mitigate publication/reporting bias
- ◆ Minimize unnecessary duplication of research
- ◆ Provide information about research and available trials to public and patients
- ◆ Provide information about similar research to IRBs



Just one more thing...





Minimalist Approach

Required Registration of Clinical Trials

In the coming weeks and months, publishers of selected medical journals will begin to require prospective public registration of certain clinical trials as a prerequisite for publication.

Which Journals?

International Committee of Medical Journal Editors (ICMJE) member journals:

- JAMA
- New England Journal of Medicine
- The New Zealand Medical Journal
- Norwegian Medical Journal
- CMAJ
- The Lancet
- Annals of Internal Medicine
- Croatian Medical Journal
- Nederlands Tijdschrift voor Geneeskunde (Dutch Journal of Medicine)
- Journal of the Danish Medical Association
- The Medical Journal of Australia

Which Studies?

Any research project that prospectively assigns human subjects to intervention and comparison groups in order to study the cause-and-effect relationship between a medical intervention and a health outcome.

Studies designed for other purposes (retrospective records review, pharmacokinetics, major toxicity, other phase I trials, etc.) are exempt from this requirement.

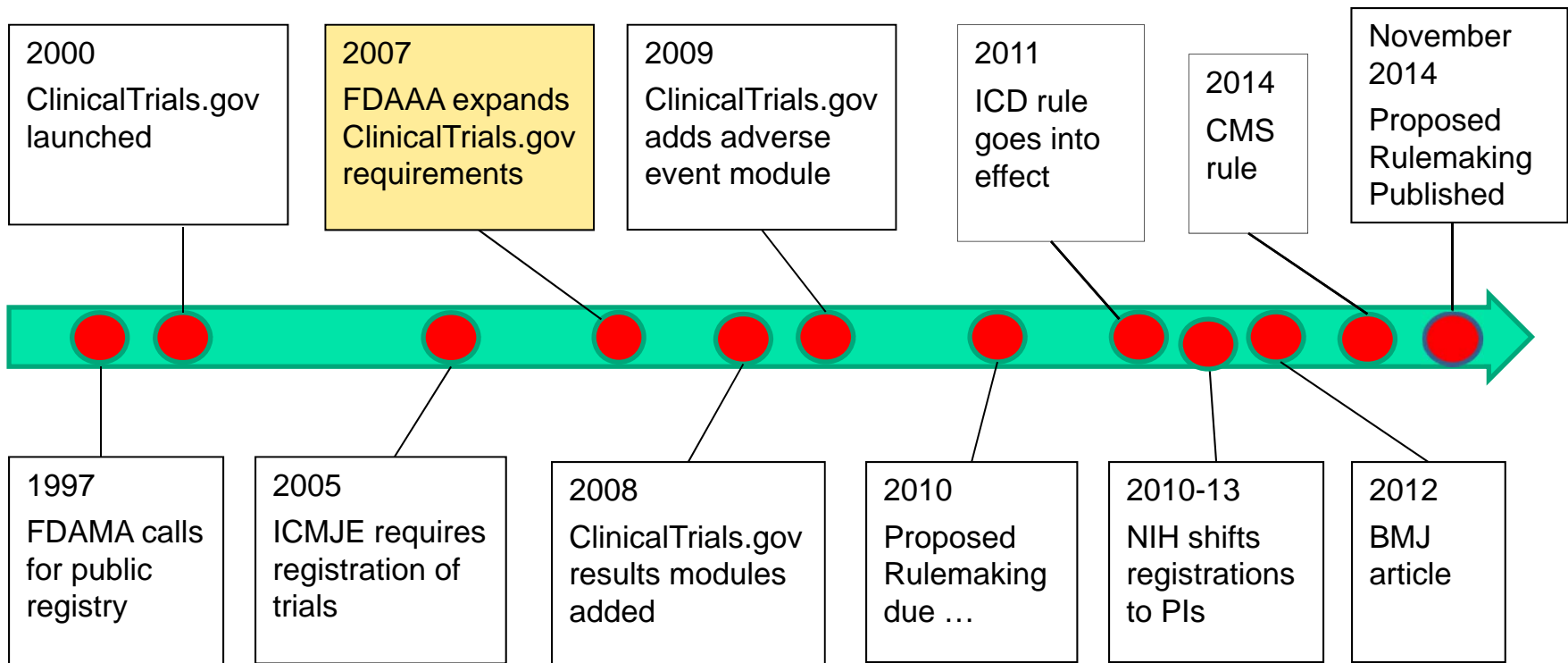
Which Registry?

At present, the most prominent public trial registry that meets all ICMJE criteria is ClinicalTrials.gov, sponsored by the United States National Library of Medicine.

By When?

July 1, 2005 – After this date, register before beginning subject enrollment.

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2007

Food and Drug Administration Amendments Act (FDAAA)

- ◆ Expanded scope of trials that must be registered
- ◆ Required information that was previously optional
- ◆ Added additional registration data elements
- ◆ Required eventual inclusion of adverse event and results reporting
- ◆ Provided for penalties for noncompliance

Congress imposed short deadline

- ◆ Enacted in September; first deadline in December

Outrage, Panic, and Despair





Whhyyy...?

Let's back-up and review the drivers...

- ◆ Publicize trial opportunities to prospective subjects
- ◆ Transparency to stakeholders
- ◆ Promote data sharing
- ◆ Concern about redundant research
- ◆ Concern about negative drug and device trial results
 - ◆ Suspect Pharma burying
 - ◆ Academic publication bias



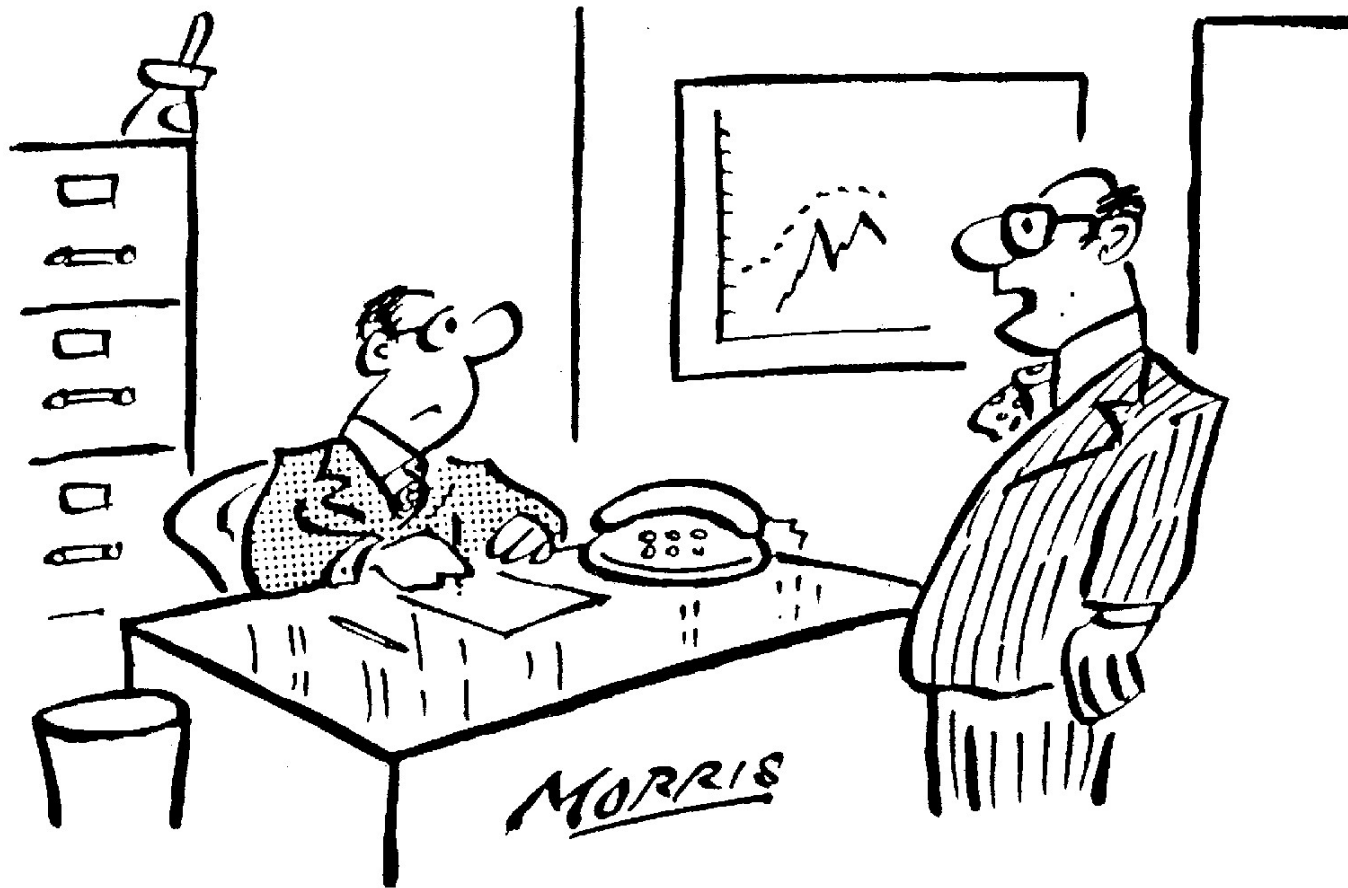
Whhyyy...?

What's the worst that could happen?

- ◆ Cost
 - ◆ Just 1 FTE per institution = tens of millions \$ nationally
- ◆ Perhaps more importantly...

...**Bottleneck!**

Central CT Registration Administrator?



“By the way, while you were off sick yesterday we located the bottleneck.”



Still Stubbornly Minimalist

Federal Law Expands Clinical Trial Registration Requirement

The information below provides an overview of the steps researchers must take to register their clinical trials on ClinicalTrials.gov.

The links below jump to detailed information.

- [Introduction](#)
- [Which Laws?](#)
- [Which Journals?](#)
- [Which Studies?](#)
- [Which Registry?](#)
- [By When?](#)
- [By Whom?](#)
- [How?](#)
- [IRBMED Approval?](#)
- [What Happens to Unregistered Trials?](#)
- [Automation?](#)
- [What About Submitting Information About Trial Results?](#)
- [Additional Information](#)

Introduction

Recent years and months have seen progressively expanded requirements to provide the public with information about clinical trials available and conducted, including the results of those trials. These requirements have come from federal laws and regulations, as well as editors of prominent medical journals. Clinical trial sponsors, and in some cases research investigators, must be aware of and comply with their obligations under these requirements.

Which Laws?

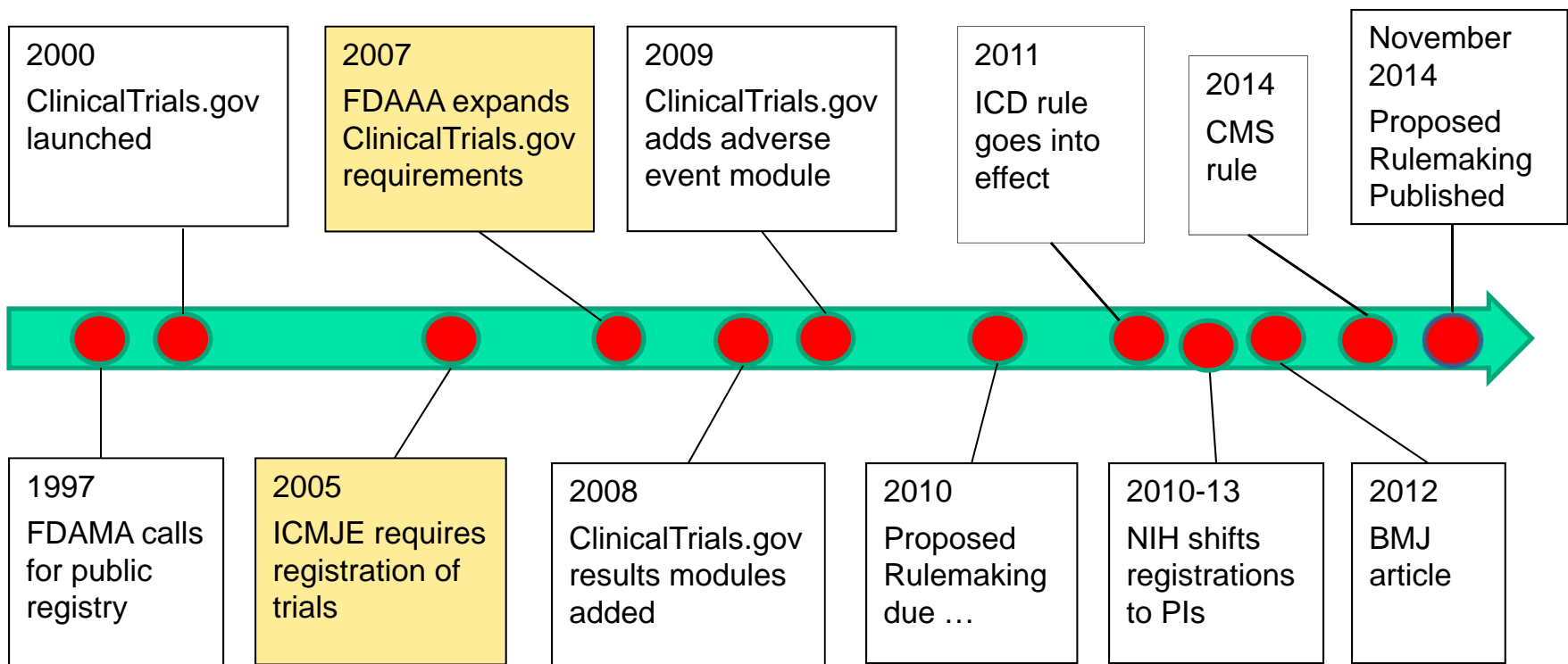
The Food and Drug Administration Modernization Act (FDAMA) of 1997 resulted in the establishment of ClinicalTrials.gov and mandated registration of FDA-regulated efficacy drug trials for serious or life-threatening diseases and conditions.



Time Marches on...

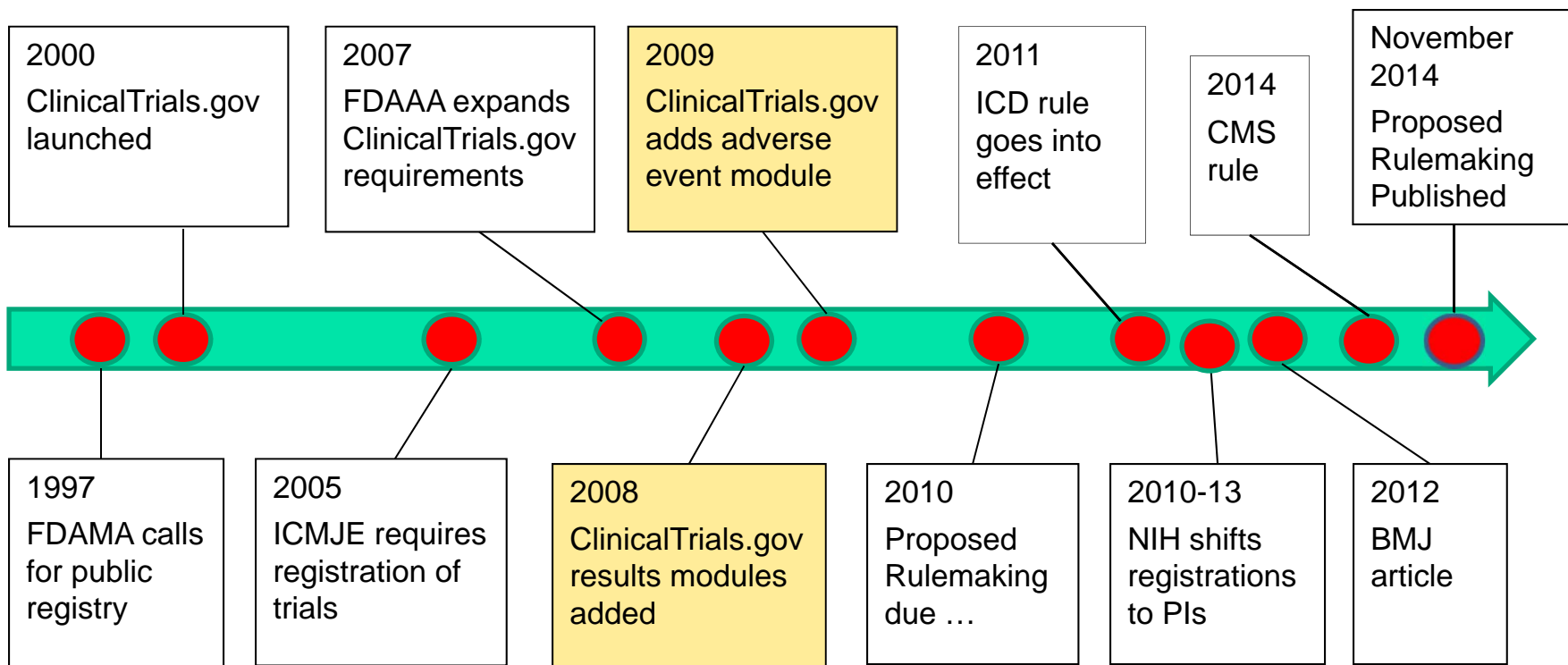


Evolution of Clinical Trial Disclosure Requirements



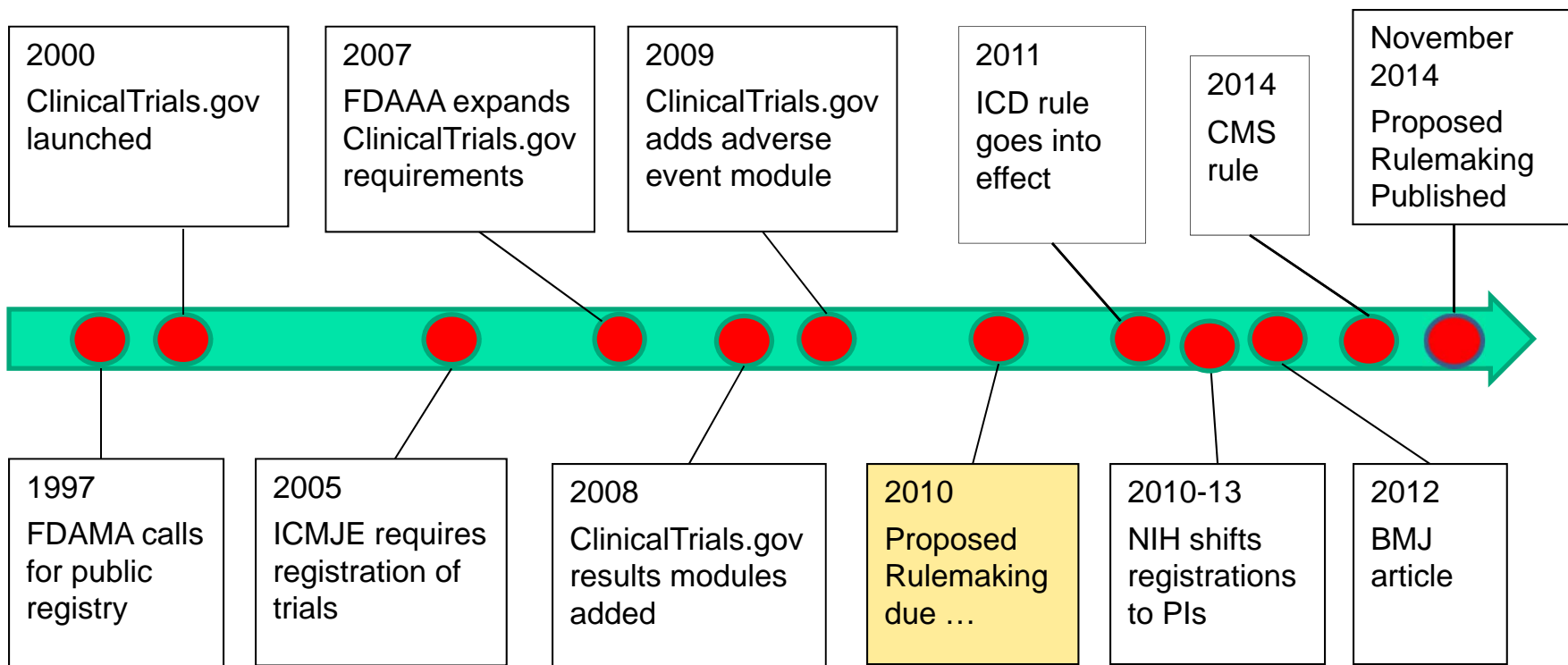
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Evolution of Clinical Trial Disclosure Requirements



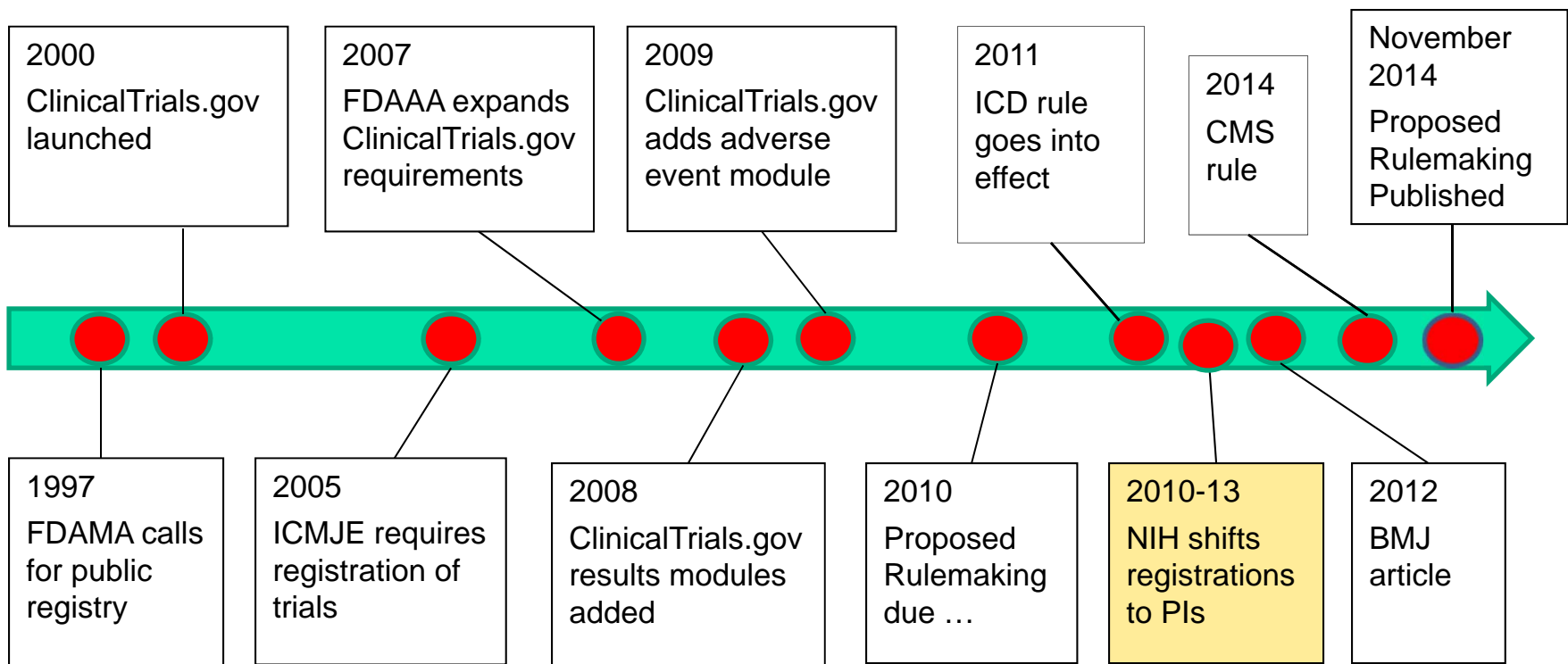
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Evolution of Clinical Trial Disclosure Requirements



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Before I know it...

- ◆ **FDAAA deadlines start kicking in**
 - ◆ Results (2008)
 - ◆ Adverse events (2009)



But wait, there's more...

- ◆ FDAAA deadlines start kicking in
 - ◆ Results (2008)
 - ◆ Adverse events (2009)
- ◆ **Informed consent document regulation (2011-2012)**



But wait, there's more...

- ◆ FDAAA deadlines start kicking in
 - ◆ Results (2008)
 - ◆ Adverse events (2009)
- ◆ Informed consent document regulation (2011-2012)
- ◆ **Transition of NIH-held registration to University PIs (starting 2011)**



But wait, there's more...

- ◆ FDAAA deadlines start kicking in
 - ◆ Results (2008)
 - ◆ Adverse events (2009)
- ◆ Informed consent document regulation (2011-2012)
- ◆ Transition of NIH-held registration to University PIs (starting 2011)

Time to call for reinforcements!



2011

Diane Lehman Wilson

- ◆ Legal: JD
- ◆ Public Policy: MPP
- ◆ Teaching: MA
- ◆ Enthusiastic
- ◆ Looking for challenge
- ◆ (not me)

Perfect!



Pass the Baton





My Admonishment...

Please don't make this problem any bigger than it has to be.

But it was getting bigger!

Luckily, Diane didn't listen to me!





First Steps

- ◆ **2011 Network with colleagues**
 - ◆ Thank you, CTSA Regulatory Key Function Committee, Clinical trials registration subcommittee
Sarah White at Partners leads monthly calls
- ◆ **2012 Assess our own compliance**
 - ◆ Call in **more** help - Hire a temp for six months
 - ◆ Adapt our Informed Consent Language
 - ◆ Attend Train-the-Trainer 2-day “camp”
 - ◆ Thank you, National Library of Medicine

When will the NPRM come out?



Next steps

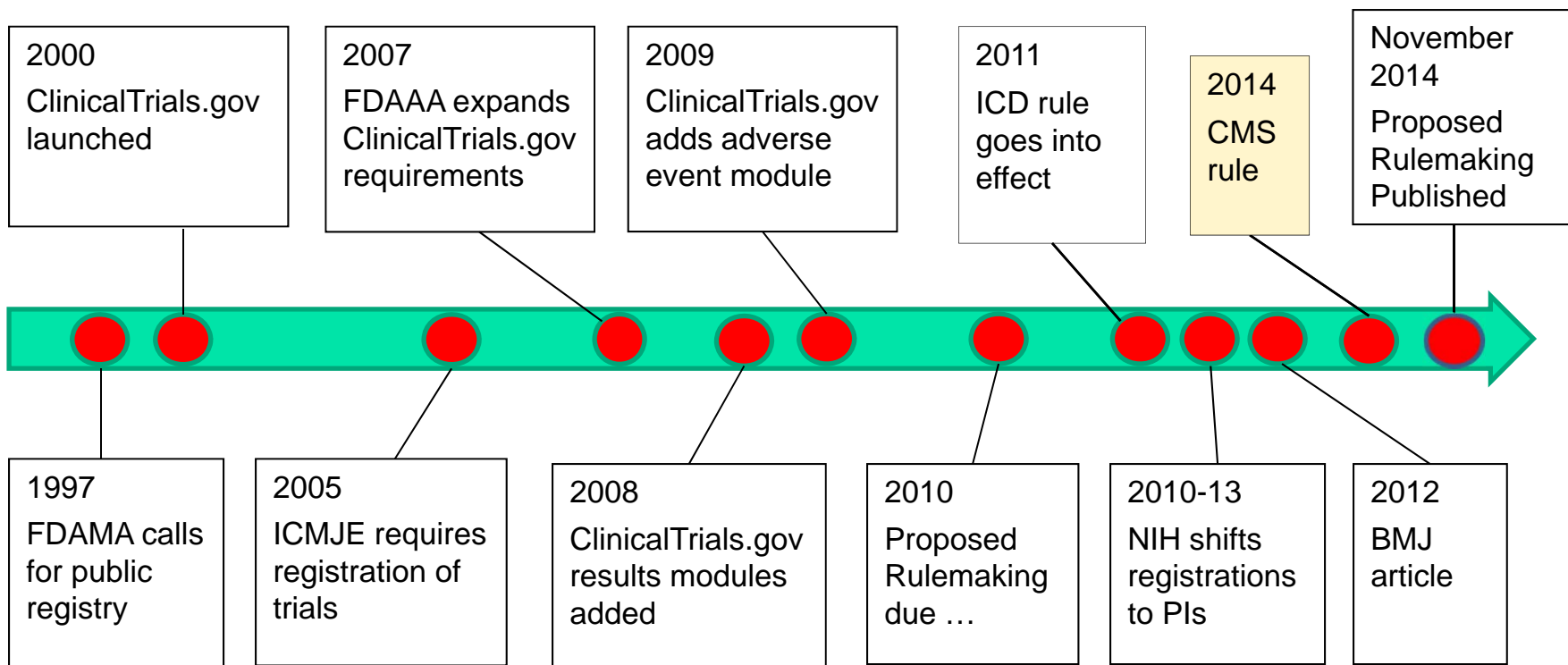
- ◆ **2013**

- ◆ Develop Internal training
- ◆ Modify IRB forms
 - ◆ to integrate ClinicalTrials.gov registration number (NCT)
 - ◆ to facilitate compliance checking

JUST IN TIME...

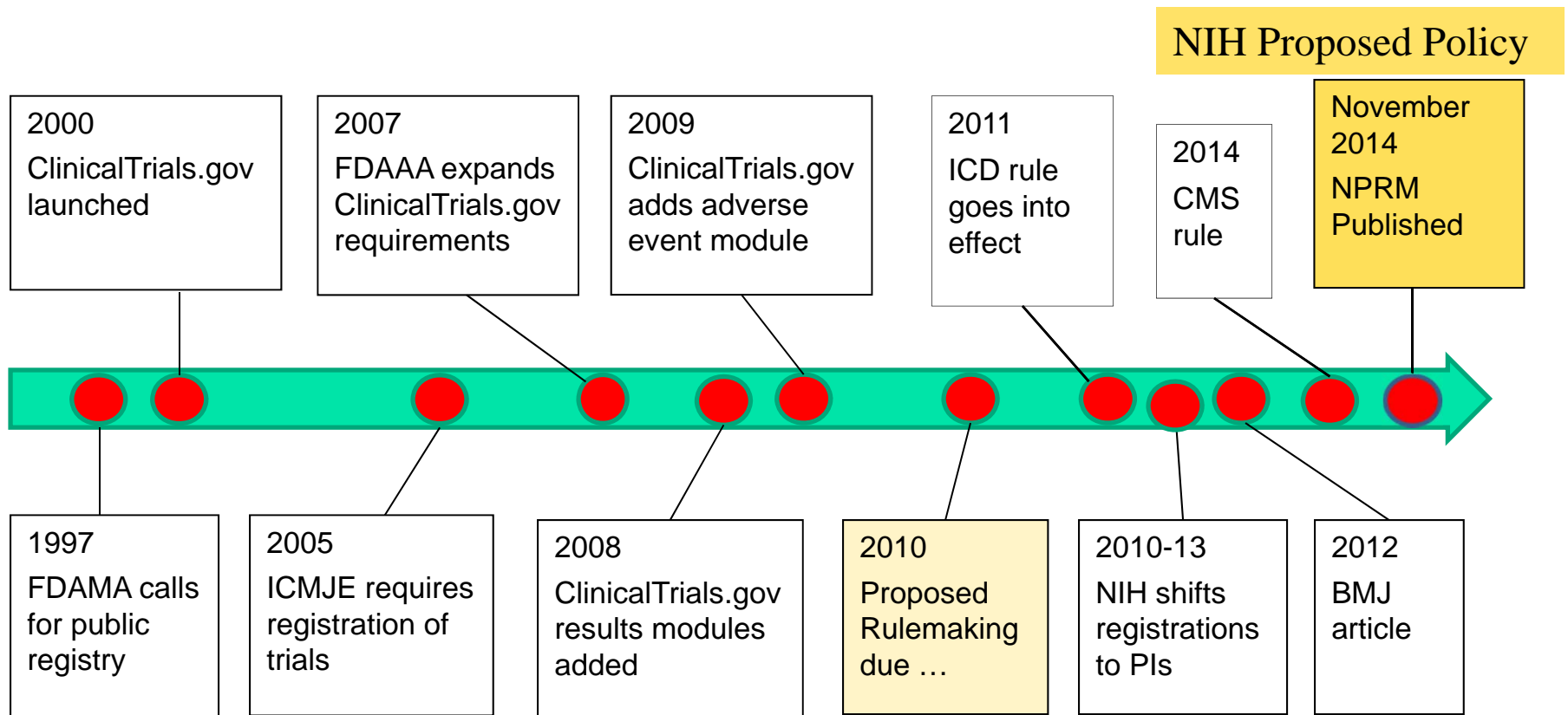
To respond to new Medicare (CMS) billing requirement

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Now What?

- ◆ **NPRM**

- ◆ Elements
- ◆ Specific Questions
- ◆ Statutory Options (under FDAAA)
- ◆ Items of Concern

- ◆ **NIH Policy**

- ◆ Elements
- ◆ Rationale
- ◆ Concerns



NPRM Elements

- ◆ **Provides Definitions**
- ◆ **Simplifies “Applicable Clinical Trial” determination**
- ◆ **Adds and refines database elements**
- ◆ **Adds new deadlines**



NPRM Requests for Input

- ◆ **Require actual protocols to be uploaded?**
 - ◆ Improve quality? OR...
 - ◆ Discourage learning, safe risk-taking?
 - ◆ Drown in revisions?

- ◆ **Require Technical and Lay Summaries?**
 - ◆ Lay summaries helpful to public, BUT...
 - ◆ Risks:
 - ◆ Exceeding “prior publication” limits
 - ◆ Who will do the work?
 - ◆ Who will vet the summaries for accuracy, impartiality?

FDAAA Statutory Options

NPRM may:



Expand results reporting requirement to all Applicable Clinical Trials

- ◆ Many more trials will require results reporting
- ◆ Comments show that the public supports this widely
- ◆ Results still only required for drug and device trials



Expand Time frame to report results from 12 to 18 months

- ◆ Little cost to public
- ◆ Great benefit for Academic Medical Centers because researchers wear so many hats



NPRM Specific Concerns

TIME FRAMES:

- ◆ 15 and 30 day windows are confusing
 - ◆ **Harmonize all urgent time frames to 30 days**
- ◆ Improve efficiency by coinciding with IRB reporting
 - ◆ **Use 1-year updates as allowed by FDAAA**
- ◆ Results reporting extensions
 - ◆ **Allow for academic activities similar to those proposed for Pharma commercial interests**





NPRM Specific Concerns

Adverse Events

- ◆ Very challenging to upload; though getting better
- ◆ What's included? Gaps between definition and practice
- ◆ “All cause mortality” helpful or not?
- ◆ Comparables in charts may not BE comparable



NPRM Specific Concerns

University research is different from corporate R&D

- ◆ Researcher autonomy
- ◆ Competing priorities
- ◆ Limited resources

Investigator-Initiated research is hard enough!

- ◆ Proposed expanded access links should come from manufacturer
- ◆ PIs need closure!
- ◆ Need greater simplicity for when PI leaves

NIH Proposed Policy

NIH following the modified “golden rule”

We give the gold, so we set the rules!

No cost-benefit analysis legally required, so...



All NIH clinical trials must register and report results

The catch...

- ◆ New clinical trials definition (October 2014 – 1 month **before** policy)
 - ◆ Includes behavioral interventions
 - ◆ This goes way beyond intention of FDAAA

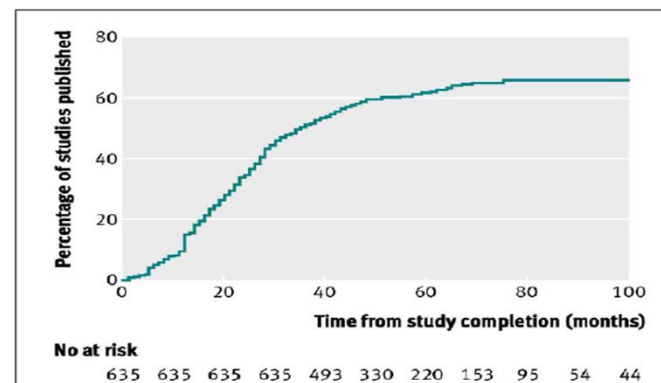
NIH Proposed Policy Rationale

2012 BMJ article asserted < 50% publication rates, but...

It looked at data for trials ending between 2005 and 2008,
before the NIH “encouragement” was well publicized,
before the ClinicalTrials.gov modules were even complete,
and saw improvement trending over those years!

Publication of Clinical Trial Results

Less than 50% of NIH-funded clinical trials are published within 30 months of completion



Source: *BMJ* 2012;344:d7292.

Newer Data Sharing Drivers

In addition to NIH “encouragement”

Other NIH requirements (GDS and others)

Public Access policy (2013 enforcement)

ICMJE policy “encouragement” (2014)

IOM Report (2015)

The screenshot shows the NIH Office of Extramural Research website. The main navigation bar includes links for HOME, ABOUT GRANTS, FUNDING, FORMS & DEADLINES, GRANTS POLICY (highlighted), eRA, NEWS & EVENTS, and ABOUT OER. Below this is a large blue banner for 'Grants & Funding'. The main content area is titled 'What NIH Grantees Need to Know About FDAAA'. A red circle highlights a specific text box on the right side of the page that states: 'The NIH encourages registration and results reporting for all NIH-supported clinical trials, regardless of whether or not they are subject to FDAAA.'

U.S. Department of Health & Human Services

NIH National Institutes of Health
Office of Extramural Research

HOME ABOUT GRANTS FUNDING FORMS & DEADLINES GRANTS POLICY eRA NEWS & EVENTS ABOUT OER

Grants & Funding

Grants Policy

- Policy & Guidance
- Compliance & Oversight
- Research Involving Human Subjects
- Office of Laboratory Animal Welfare (OLAW)
- Animals in Research
- Peer Review Policies & Practices
- Intellectual Property Policy
- Acknowledging NIH Funding
- Invention Reporting (iEdison)
- NIH Public Access
- Research Integrity

What NIH Grantees Need to Know About FDAAA

This Web site provides information to help NIH applicants and grantees (recipients of extramural grants, including cooperative agreements) to understand their roles and responsibilities in relation to the Food and Drug Administration Amendments Act (FDAAA) of 2007.

The information on this site may not apply to NIH contracts or NIH intramural research.

FDAAA for NIH Grantees: The Basics

- Overview of FDAAA
- [FDAAA and Clinical Trials Supported by NIH Grants](#)
- Registering and Reporting Results in ClinicalTrials.gov

Proposed Policies and Rules:

- Proposed Rulemaking for Clinical Trials Registration and Results Submission under FDAAA
- Draft NIH Policy on Dissemination of NIH-Funded Clinical Trial Information

NIH Implementation of FDAAA

- Steps to Compliance for NIH Grantees

Home

- The Basics
- Proposed Policies and Rules
- NIH Implementation
- Further Resources
- For NIH Employees
- NIH Staff Access Only

The NIH encourages registration and results reporting for **all NIH-supported clinical trials**, regardless of whether or not they are subject to FDAAA.

Does the solution fit the “problem”?

MORE TAILORED OPTIONS



- ◆ Wait 3 years till the plane is “built”
 - ◆ continue “encouragement”
 - ◆ recheck publication data
- ◆ Require results reporting at three years or five years if no publication has occurred
- ◆ Give small pilot trials a “pass”

Weigh the Opportunity Costs

How should researchers spend 40+ hours?

Conducting innovative research

Publishing research

Evaluation of research
on NIH committees and
via peer review

Treating patients

Educating and mentoring

Laboring to enter complex
results into formulaic charts





Promises, Pitfalls, and Perils

◆ Promises

- ◆ Engaged and informed public
- ◆ Transparency
- ◆ Unbiased reporting
- ◆ Data-sharing
- ◆ Minimize duplicative research

◆ Pitfalls

- ◆ Unfunded mandate
- ◆ Discourage and distract from research

◆ Perils

- ◆ Questionable quality without peer review
- ◆ Misinterpretation without context
- ◆ Misinformed public



Let's finish building the plane before adding more passengers

